OMB Number: 3235-0045 Expires: June 30, 2010 Estimated average burden hours per response.......38

Page 1 of 23 SECURITIES AND EXCHANGE COMMISSION File No. SR - 2009 09 WASHINGTON, D.C. 20549 Form 19b-4 Proposed Rule Change by Fixed Income Clearing Corporation Pursuant to Rule 19b-4 under the Securities Exchange Act of 1934 Section 19(b)(3)(A) Initial Amendment Withdrawal Section 19(b)(2) Section 19(b)(3)(B) \checkmark Rule 19b-4(f)(1) **1**9b-4(f)(4) Extension of Time Period Pilot for Commission Action 19b-4(f)(2) 19b-4(f)(5) 19b-4(f)(3) 19b-4(f)(6) Description Provide a brief description of the proposed rule change (limit 250 characters). The Fixed Income Clearing Corporation (FICC) is filing the proposed rule change in order to modify the language contained within the Confirmation of an OFAC Program Letter. **Contact Information** Provide the name, telephone number and e-mail address of the person on the staff of the self-regulatory organization prepared to respond to questions and comments on the proposed rule change. First Name Nikki Last Name | Poulos Title Managing Director & FICC General Counse! E-mail npoulos@dtcc.com (212) 855-7633 Telephone Fax (212) 855-3215 Signature Pursuant to the requirements of the Securities Exchange Act of 1934, has duly caused this filing to be signed on its behalf by the undersigned thereunto duly authorized officer. Date 08/26/2009 Ву Nikki Poulos General Counsel (Name) (Title) NOTE: Clicking the button at right will digitally sign and lock this form. A digital signature is as legally binding as a physical Nikki Poulos, npoulos@dtcc.com signature, and once signed, this form cannot be changed.

For complete Form 19b-4 instructions please refer to the EFFS website.		
Form 19b-4 Information Add Remove View	The self-regulatory organization must provide all required information, presented in a clear and comprehensible manner, to enable the public to provide meaningful comment on the proposal and for the Commission to determine whether the proposal is consistent with the Act and applicable rules and regulations under the Act.	
Exhibit 1 - Notice of Proposed Rule Change Add Remove View	The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO]-xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3)	
Exhibit 2 - Notices, Written Comments, Transcripts, Other Communications Add Remove View Exhibit Sent As Paper Document	Copies of notices, written comments, transcripts, other communications. If such documents cannot be filed electronically in accordance with Instruction F, they shall be filed in accordance with Instruction G.	
Exhibit 3 - Form, Report, or Questionnaire Add Remove View Exhibit Sent As Paper Document	Copies of any form, report, or questionnaire that the self-regulatory organization proposes to use to help implement or operate the proposed rule change, or that is referred to by the proposed rule change.	
Exhibit 4 - Marked Copies Add Remove View	The full text shall be marked, in any convenient manner, to indicate additions to and deletions from the immediately preceding filing. The purpose of Exhibit 4 is to permit the staff to identify immediately the changes made from the text of the rule with which it has been working.	
Exhibit 5 - Proposed Rule Text Add Remove View	The self-regulatory organization may choose to attach as Exhibit 5 proposed changes to rule text in place of providing it in Item I and which may otherwise be more easily readable if provided separately from Form 19b-4. Exhibit 5 shall be considered part of the proposed rule change.	
Partial Amendment	If the self-regulatory organization is amending only part of the text of a lengthy proposed rule change, it may, with the Commission's permission, file only those portions of the text of the proposed rule change in which changes are being made if the filing (i.e. partial amendment) is clearly understandable on its face. Such partial amendment shall be clearly identified and marked to show deletions and additions.	

SECURITIES AND EXCHANGE COMMISSION

1. <u>Text of Purposed Rule Change.</u>

(a) The proposed rule change is being filed by the Fixed Income Clearing Corporation ("FICC") to further clarify the scope of Rule 3, Section 9, of FICC's Government Securities Division ("GSD") Rulebook, and Article III, Rule 1, Section 7, of FICC's Mortgage-Backed Securities Division ("MBSD") Clearing Rules and to amend the language contained within the "Confirmation of an OFAC Program" Letter ("OFAC Letter"), which was recently filed with the U.S. Securities and Exchange Commission (the "Commission").

Revisions to the rules of the GSD and the MBSD are attached hereto as Exhibit 5.

- (b) Not applicable
- (c) Not applicable

2. <u>Procedures of the Self-Regulatory Organization.</u>

- (a) FICC's Board of Directors has not taken, and is not required to take, action on the proposed rule change.
- 3. <u>Self-Regulatory Organization's Statement of Purpose of, and Statutory Basis for, the Proposed Rule Change.</u>
- (a) On March 31, 2009, FICC filed a rule change with the Commission in order to clarify the obligations of members/participants related to the economic sanctions and embargo programs administered and enforced by the Office of Foreign Assets Control ("OFAC"). The rule change also required that specified members/participants subject to the jurisdiction of the U.S. ("U.S. Participants and Members") submit an OFAC Letter every two years. The OFAC Letter is intended to document that the U.S. Participant or Member has implemented a program to conduct appropriate risk-based OFAC screening. Additionally, the U.S. Participant or Member is confirming through

¹ See FICC Rule Filing 2009-06 (filed on March 31, 2009).

the OFAC Letter that activity subject to OFAC sanctions regulations has been excluded from business conducted through FICC. FICC received two comment letters related to its rule change, both of which are discussed below.²

FICC is amending the scope of Rule 3, Section 9, of FICC's GSD Rulebook, to exclude GSD comparison-only members from the requirement to submit an OFAC Letter. FICC is also amending the scope of Article III, Rule 1, Section 7, of FICC's MBSD Clearing Rules to also exclude EPN-Only Members from the requirement to submit an OFAC Letter. The language of the amended Rule is attached hereto as Exhibit 5.

In addition to amending its Rules, FICC is amending the language of the OFAC Letter to address the concerns expressed in the comment letters submitted in response to the original rule change, SR-FICC-2009-06. The changes to the OFAC Letter are described below.

1. Certification of OFAC Screening

Both comment letters asserted that paragraph two of the OFAC Letter imposed additional obligations that were inconsistent with OFAC guidance and industry standards. After consultation with OFAC and the Commission and further discussions with the commentators, FICC has agreed to modify the language of this provision in order to clarify that U.S. Participants and Members are required to screen customer information for OFAC compliance but that the screening of customers alone may not be sufficient to address the U.S. Participant's or Member's OFAC obligations. The additional screening that may be required by the Participant or Member is to be based on its risk-based OFAC Program.

2. <u>Certification of Exclusion from Business</u>

Both commentators also indicated that the language within the third paragraph of the OFAC Letter was too broad and was inconsistent with the requirement that U.S. Participants and Members implement a risk-based OFAC program. FICC's intent was that this provision be consistent with the U.S. Participant's or Member's risk-based OFAC program; it was not FICC's intent to impose a higher burden. Accordingly, FICC, in consultation with OFAC and the Commission, has modified the language in the third paragraph to clarify that U.S. Participants and Members will not submit transactions they

² FICC received one comment letter from the American Bankers Association ("ABA") and one comment letter issued jointly by the Securities Industry and Financial Markets Association ("SIFMA") and The Clearing House.

know are subject to OFAC sanctions regulations. When determining the U.S. Participant's or Member's knowledge of activity that is subject to OFAC sanctions regulations, FICC will utilize standards established pursuant to the OFAC Economic Sanctions Enforcement Guidelines. Under the current OFAC Economic Sanctions Enforcement Guidelines, this provision would include willfully or recklessly violating OFAC sanctions regulations where the U.S. Participant or Member had actual knowledge or reason to know of the violation. FICC will rely on determinations made by OFAC or other competent authorities to determine whether Participants and Members are in compliance with this obligation.

3. Filing the OFAC Letter and the Associated Fine

The commentators indicated that the time period for when U.S. Participants and Members must file the OFAC Letter was unclear. In an effort to clarify the time period, FICC has set forth the requirements below:

FICC will make the OFAC Letter available for execution by U.S. Participants or Members on or before October 1, 2009. FICC must receive a validly executed OFAC Letter from all U.S. Participants or Members on or before March 31, 2010, in order for the U.S. Participant or Member to satisfy the obligations imposed under these rules. U.S. Participants or Members who fail to provide FICC with the OFAC Letter by March 31, 2010, will be subject to a \$5,000 fine for failure to provide the initial OFAC Letter. This fine is imposed for failure to provide documentation required under FICC's rules, and FICC reserves the right to impose further fines or penalties, up to and including ceasing to act on behalf of the Participant or Members, for violation of the rules relating to the obligation of the Participant or Member to comply with OFAC sanctions regulations.

The OFAC Letter must be executed every two years from the date on which the current OFAC Letter was executed (i.e., the execution date). Therefore, if the OFAC Letter executed by the Participant or Member is dated March 1, 2010, the U.S. Participant or Member must execute and provide FICC with an updated OFAC Letter on or before March 1, 2012. Because of the potential for different renewal dates, FICC will remind individual U.S. Participants and Members of the expiration of their current OFAC Letter approximately ninety (90) days prior to the expiration in addition to the Important Notice

³ The OFAC Economic Sanctions Enforcement Guidelines are contained within 31 C.F.R. Part 501 Appendix A. OFAC has proposed revisions to the Economic Sanctions Enforcement Guidelines which are available at http://www.ustreas.gov/offices/enforcement/ofac/policy/enf_guide_09082008.pdf.

that will remind U.S. Participants and Members every two years of this obligation generally. Although the combination of the Important Notice and the individual reminders is intended to remind U.S. Participants and Members about the obligation to execute the updated OFAC Letter, it is ultimately the responsibility of the U.S. Participant and Member to satisfy the requirements of FICC's rules regarding the OFAC Letter.

The execution of the OFAC Letter is the legal responsibility of the U.S. Participant or Member and not of the Chief Compliance Officer, OFAC Compliance Officer or other representative with responsibility for managing the OFAC compliance program of the U.S. Participant or Member. Therefore, the fine is imposed against the U.S. Participant or Member and is the legal obligation of the U.S. Participant or Member and not the person with authority to make the representations on behalf of the U.S. Participant or Member. To clarify this point, the OFAC Letter has been updated to indicate that the Authorized OFAC Officer is signing on behalf of the U.S. Participant or Member.

- (b) The proposed rule change is consistent with the requirements of the Securities Exchange Act of 1934, as amended (the "Exchange Act") and the rules and regulations thereunder, because it will enhance FICC's compliance with applicable laws thereby reducing risks and associated costs to FICC and its Participants.
- 4. <u>Self-Regulatory Organization's Statement on Burden on Competition.</u>

FICC does not believe that the proposed rule change will have any impact, or impose any burden, on competition.

5. <u>Self-Regulatory Organization's Statement on Comments on Proposed Rule Change Received from Members, Participants, or Others.</u>

As part of the process of amending the OFAC Letter, FICC solicited and received comments from representatives of the industry groups that submitted comments to SR-FICC-2009-06. FICC will notify the Commission of any additional written comments received by FICC.

6. Extension of Time Period for Commission Action.

FICC does not consent to an extension of the time period specified in Section 19(b)(2) of the Act for Commission action.

- 7. <u>Basis of Summary Effectiveness Pursuant to Section 19(b)(3) or for Accelerated Effectiveness Pursuant to Section 19(b)(2).</u>
 - (a) This filing is made pursuant to paragraph (A) of Section 19(b)(3) of the Act and subparagraph (f) of Securities Exchange Act Rule 19b-4, and shall become effective upon filing. FICC will implement the process to obtain the OFAC Letter on October 1, 2009, and all U.S. Participants and Members are required to submit the required OFAC Letter on or before March 31, 2010.
 - (b) The proposed rule change effects a change to a procedure of FICC that (A) does not adversely affect the safeguarding of securities or funds in the custody or control of FICC or for which it is responsible and (B) does not significantly affect the respective rights or obligations of FICC or persons using the service.
 - (c) Not applicable.
 - (d) Not applicable.
- 8. <u>Proposed Rule Change Based on Rules of Another Self-Regulatory Organization</u> or of the Commission.

The proposed rule change is not based on the rules of another self-regulatory organization or the Commission.

9. Exhibits

Exhibit 1 – Notice of proposed rule change for publication in the <u>Federal Register</u> Exhibit 2 – Comments received from Cristeena Naser, Senior Counsel for the American Bankers Association, and Ryan D. Foster on behalf of the Securities Industry and Financial Markets Association.

Exhibit 3 – Confirmation of an OFAC Program

Exhibit 4 – Not applicable

Exhibit 5 – Proposed Rule Changes

SECURITIES AND EXCHANGE COMMISSION

(Release No	; File No.	SR-FICC-2009-XX)
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SELF-REGULATORY ORGANIZATIONS

The proposed rule change is being filed by Fixed Income Clearing Corporation ("FICC") to further clarify the scope of Rule 3, Section 9, of FICC's Government Securities Division Rulebook, and Article III, Rule 1, Section 7, of FICC's Mortgage-Backed Securities Division Clearing Rules and to amend the language contained within the "Confirmation of an OFAC Program" Letter ("OFAC Letter"), which was recently filed with the U.S. Securities and Exchange Commission (the "Commission").

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 (the "Act"), 15 U.S.C. 78s(b)(1) and Rule 19b-4(f)(4) thereunder, notice is hereby given that on ______, FICC filed with the Securities and Exchange Commission ("Commission") the proposed rule change as described in Item I, II, and III, below, which Items have been prepared by FICC. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of Terms of Substance of the Proposed</u>
Rule Change

The text of the proposed rule changes are attached hereto as Exhibit 5.

II. <u>Self-Regulatory Organization's Statement of Purpose of, and Statutory Basis for, the Proposed Rule Change</u>

In its filing with the Commission, FICC included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places

¹ See FICC Rule Filing 2009-06 (March 31, 2009).

specified in Item IV below. FICC has prepared summaries, set forth in Section (A), (B) and (C) below, of the most significant aspects of such statements.

- A. <u>Self-Regulatory Organization's Statement of Purpose of, and Statutory basis for, the Proposed Rule Change.</u>
- (i) On March 31, 2009, FICC filed a rule change with the Commission in order to clarify the obligations of members/participants related to the economic sanctions and embargo programs administered and enforced by the Office of Foreign Assets Control ("OFAC"). The rule change also required that specified members/participants subject to the jurisdiction of the U.S. ("U.S. Participants and Members") submit an OFAC Letter every two years. The OFAC Letter is intended to document that the U.S. Participant or Member has implemented a program to conduct appropriate risk-based OFAC screening. Additionally, the U.S. Participant or Member is confirming through the OFAC Letter that activity subject to OFAC sanctions regulations has been excluded from business conducted through FICC. FICC received two comment letters related to its rule change, both of which are discussed below.²

FICC is amending the scope of Rule 3, Section 9, of FICC's GSD Rulebook, to exclude GSD comparison-only members from the requirement to submit an OFAC Letter. FICC is also amending the scope of Article III, Rule 1, Section 7, of FICC's MBSD Clearing Rules to also exclude EPN-Only Members from the requirement to submit an OFAC Letter. The language of the amended Rule is attached hereto as Exhibit 5.

In addition to amending its Rules, FICC is amending the language of the OFAC Letter to address the concerns expressed in the comment letters submitted in response to the original rule change, SR-FICC-2009-06. The changes to the OFAC Letter are described below.

Certification of OFAC Screening

Both comment letters asserted that paragraph two of the OFAC Letter imposed additional obligations that were inconsistent with OFAC guidance and industry standards. After consultation with OFAC and the Commission and further discussions with the

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commentators, FICC has agreed to modify the language of this provision in order to clarify that U.S. Participants and Members are required to screen customer information for OFAC compliance but that the screening of customers alone may not be sufficient to address the U.S. Participant's or Member's OFAC obligations. The additional screening that may be required by the Participant or Member is to be based on its risk-based OFAC Program.

Certification of Exclusion from Business

Both commentators also indicated that the language within the third paragraph of the OFAC Letter was too broad and was inconsistent with the requirement that U.S. Participants and Members implement a risk-based OFAC program. FICC's intent was that this provision be consistent with the U.S. Participant's or Member's risk-based OFAC program; it was not FICC's intent to impose a higher burden. Accordingly, FICC, in consultation with OFAC and the Commission, has modified the language in the third paragraph to clarify that U.S. Participants and Members will not submit transactions they know are subject to OFAC sanctions regulations. When determining the U.S. Participant's or Member's knowledge of activity that is subject to OFAC sanctions regulations, FICC will utilize standards established pursuant to the OFAC Economic Sanctions Enforcement Guidelines. Under the current OFAC Economic Sanctions Enforcement Guidelines,³ this provision would include willfully or recklessly violating OFAC sanctions regulations where the U.S. Participant or Member had actual knowledge or reason to know of the violation. FICC will rely on determinations made by OFAC or other competent authorities to determine whether Participants and Members are in compliance with this obligation.

Filing the OFAC Letter and the Associated Fine

The commentators indicated that the time period for when U.S. Participants and Members must file the OFAC Letter was unclear. In an effort to clarify the time period, FICC has set forth the requirements below:

FICC will make the OFAC Letter available for execution by U.S. Participants or Members on or before October 1, 2009. FICC must receive a validly executed OFAC Letter from all U.S. Participants or Members on or before March 31, 2010, in order for

³ The OFAC Economic Sanctions Enforcement Guidelines are contained within 31 C.F.R. Part 501 Appendix A. OFAC has proposed revisions to the Economic Sanctions Enforcement Guidelines which are available at http://www.ustreas.gov/offices/enforcement/ofac/policy/enf_guide_09082008.pdf.

the U.S. Participant or Member to satisfy the obligations imposed under these rules. U.S. Participants or Members who fail to provide FICC with the OFAC Letter by March 31, 2010, will be subject to a \$5,000 fine for failure to provide the initial OFAC Letter. This fine is imposed for failure to provide documentation required under FICC's rules, and FICC reserves the right to impose further fines or penalties, up to and including ceasing to act on behalf of the Participant or Members, for violation of the rules relating to the obligation of the Participant or Member to comply with OFAC sanctions regulations.

The OFAC Letter must be executed every two years from the date on which the current OFAC Letter was executed (i.e., the execution date). Therefore, if the OFAC Letter executed by the Participant or Member is dated March 1, 2010, the U.S. Participant or Member must execute and provide FICC with an updated OFAC Letter on or before March 1, 2012. Because of the potential for different renewal dates, FICC will remind individual U.S. Participants and Members of the expiration of their current OFAC Letter approximately ninety (90) days prior to the expiration in addition to the Important Notice that will remind U.S. Participants and Members every two years of this obligation generally. Although the combination of the Important Notice and the individual reminders is intended to remind U.S. Participants and Members about the obligation to execute the updated OFAC Letter, it is ultimately the responsibility of the U.S. Participant and Member to satisfy the requirements of FICC's rules regarding the OFAC Letter.

The execution of the OFAC Letter is the legal responsibility of the U.S. Participant or Member and not of the Chief Compliance Officer, OFAC Compliance Officer or other representative with responsibility for managing the OFAC compliance program of the U.S. Participant or Member. Therefore, the fine is imposed against the U.S. Participant or Member and is the legal obligation of the U.S. Participant or Member and not the person with authority to make the representations on behalf of the U.S. Participant or Member. To clarify this point, the OFAC Letter has been updated to indicate that the Authorized OFAC Officer is signing on behalf of the U.S. Participant or Member.

(ii) The proposed rule change is consistent with the requirements of the Securities Exchange Act of 1934, as amended (the "Exchange Act") and the rules and regulations thereunder, because it will enhance FICC's compliance with applicable laws thereby reducing risks and associated costs to FICC and its members.

B. <u>Self-Regulatory Organization's Statement on Burden on Competition.</u>

FICC does not believe that the proposed rule change will have any impact, or impose any burden, on competition.

C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received from Members, Participants, or Others.</u>

As part of the process of amending the OFAC Letter, FICC solicited and received comments from representatives of the industry groups that submitted comments to SR-FICC-2009-06. FICC will notify the Commission of any additional written comments received by FICC.

III. <u>Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action</u>

The foregoing rule change has become effective pursuant to Section 19(b)(3)(A) of the Act and paragraph (f) of Rule 19b-4 thereunder. At any time within 60 days of the filing of the proposed rule change, the Commission may summarily abrogate such rule change if it appears to the Commission that such action is necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the Act.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

Electronic Comments

- Use the Commission's Internet comment form (http://www.sec.gov/rules/sro.shtml); or
- Send an e-mail to <u>rule-comment@sec.gov</u>. Please include File No. SR-FICC-2009-XX on the subject line.

Paper Comments

• Send paper comments in triplicate to Secretary, Securities and Exchange Commission, 100 F Street, NE, Washington, D.C. 20549-9303.

All submissions should refer to File Number SR-FICC-2009-XX. This file number should be included on the subject line if e-mail is used. To help the Commission process and review comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet Web site (http://www.sec.gov/rules/sro/shtml). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with provision of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room, 100 F Street, NE, Washington, DC 20549, on official business days between the hours of 10 a.m. and 3 p.m. Copies of such filing also will be available for inspection and copying at the principal office of FICC. All comments will be posted without change; the Commission does not edit personal identifying information from submissions. You should submit only information that you wish to make available publicly. All submissions should refer to the file number above and should be submitted on or before _____

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.

Florence E. Harmon,
Deputy Secretary



Peter Lepiane/DTCC 08/07/2009 03:03 PM

To Allen Love Jr./DTCC

cc bcc

Subject Fw: DTCC OFAC Confirmation

---- Forwarded by Allen Love Jr./DTCC on 08/03/2009 11:13 AM -----



Cristeena Naser <cnaser@aba.com> 07/31/2009 04:08 PM

To Allen Love Jr./DTCC@DTCC

CC

Subject RE: DTCC OFAC Confirmation

Allen, thanks for your e-mail. We appreciate your efforts to incorporate our comments into the draft below. ABA does have some remaining concerns, however, which we address below.

First, In the second paragraph, we remain concerned that DTCC's version does not completely reflect the fact that the User may apply its own risk-based compliance program. We suggest the following language to make this more clear:

As part of its risk-based compliance program, [User name] screens customers, and other parties as applicable based on the [User Name] 's risk assessment, against the most recent version of OFAC's List of Blocked Persons, Specially Designated Nationals, Specially Designated Terrorists, Specially Designated Global Terrorists, Foreign Terrorist Organizations, Specially Designated Narcotics Traffickers, and against any other lists maintained by OFAC (collectively referred to as the "SDN List").

Second, the footnote attached to the word "know's" in paragraph 3 is susceptible to multiple interpretations based on the fact that OFAC does not define the term "knows". Our interpretation is that OFAC will make the determination as to the standard and that DTCC will not take action against the User independent of OFAC's determination.

Third, paragraph 5 as written does not include statements DTCC made during conversations with the industry. We have revised the paragraph to reflect those discussions:

[User name] understands that it must execute an updated Certification of OFAC Compliance at least every two (2) years. DTC will communicate, administer and manage the renewal process.

Fourth, we believe that the signature line should reflect the fact that the OFAC Officer is signing on behalf of the User. See our suggested revision below:

By:	Title:
Name:	Phone:

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PRINT

Finally, we believe that the proposed fine of \$5,000 is not in line with the Harmonization Rules which suggests that the fine for a failure to timely submit this certification should be \$1,000. Please confirm that this is the case.

I look forward to working with you to finalize this certification letter. Please don't hesitate to contact me if you have any questions. Cris

Cristeena Naser, Senior Counsel Center for Securities, Trust & Investment American Bankers Association

Associate General Counsel ABA Securities Association 202-663-5332 cnaser@aba.com

The American Bankers Association established the Center for Securities, Trust and Investments in 1999 to assist members engaged in fiduciary and asset management services. The Center works closely with legislators and regulators to ensure that laws and regulations are in the interests of the industry and the public it serves. www.aba.com/Solutions/Trust.htm

From: Allen Love Jr. [mailto:alovejr@dtcc.com] **Sent:** Wednesday, July 29, 2009 4:58 PM

To: Arlene.Semaya@jpmorgan.com; Cristeena Naser; dan.becker@bnymellon.com; JeHorowitz@pershing.com; joe.alexander@nych.org; michelle.l.neufeld@bankofamerica.com; Molly.McLane@morganstanley.com; Peter Lepiane; william.d.langford@jpmchase.com

Cc: Mihal Nahari; Peter Lepiane; Allen Love Jr.

Subject: DTCC OFAC Confirmation

All,

First, let me say thank you for meeting earlier this month and providing your comments/opinions on the OFAC Confirmation. One of the takeaways from our call was for DTCC to ask OFAC if they would entertain a call to discuss the OFAC Confirmation. We spoke with OFAC, and they informed us that they have already had a number of "informal" discussions on this matter and further discussions are not needed.

Second, DTCC spoke with OFAC and the SEC about the concerns expressed in your comment letters and verbally about the OFAC Confirmation. Both OFAC and the SEC communicated to us that they still support the OFAC Confirmation. However, they did ask us to consider making modifications to the language used in the OFAC Confirmation so that it addresses the concerns that were raised. Specifically, they asked us to consider modifying the language in bullet two and three of the Confirmation and we agreed to do so. We also reviewed drafts of our revised language below to balance your concerns and the expectations of OFAC and the SEC. Below you will see excerpts form the OFAC Confirmation that show the language that has been modified. I have put the changes in the format below so that you can see what the original language for these two items were.

2. As part of its risk-based compliance program, [User name] screens customers and, as well as

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where applicable based on identified risk factors, direct and indirect owners, controlling parties or other third-parties where applicable based on identified risk factors, against the most recent version of OFAC's List of Blocked Persons, Specially Designated Nationals, Specially Designated Terrorists, Specially Designated Global Terrorists, Foreign Terrorist Organizations, Specially Designated Narcotics Traffickers, and against any other lists maintained by OFAC (collectively referred to as the "SDN List").

3. Unless otherwise authorized by OFAC, Based on the screening conducted pursuant to [User name] 's risk-based OFAC compliance program, [User name] will not submit has excluded from any Business it introduces to the Clearing Agencies all persons or entities on the SDN List and all persons with whom it is otherwise impermissible for DTCC the Clearing Agencies to engage intransactions under applicable that [User Name] knows to be subject to-OFAC sanctions regulations, unless otherwise authorized by OFAC.

It should be noted that there is footnote in the OFAC Confirmation explaining the determination of User's knowledge (see footnote language below).

For the purpose of determining the User's knowledge, the Clearing Agencies will utilize the term as defined by OFAC and will rely on determinations made by OFAC pursuant to OFAC Economic Sanctions Enforcement Guidelines

Attached you will find a clean version of the OFAC confirmation. Please review and provide comments by COB Friday. Hopefully the revised language that has been agreed upon with the SEC and OFAC to address your concerns is acceptable. In light of the prior agreement with the SEC and OFAC, we will take any additional comments under advisement.

Allen G. Love Vice President Office of Corporate and Regulatory Compliance The Depository Trust Clearing Corporation alovejr@dtcc.com Phone: (212) 855-2237 Fax (212) 855-1177

DTCC DISCLAIMER: This email and any files transmitted with it are confidential and intended solely for the use of the individual or entity to whom they are addressed. If you have received this email in error, please notify us immediately and delete the email and any attachments from your system. The recipient should check this email and any attachments for the presence of viruses. The company accepts no liability for any damage caused by any virus transmitted by this email.

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We are sending you this e-mail primarily for your information, to meet your needs and further our valued relationship. If you prefer not to receive any further messages from us, just reply to this e-mail and let us know. Thanks.

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American Bankers Association	1120 Conn.	Ave NW	Wash DC 20036

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To Allen Love Jr./DTCC

cc Mihal Nahari/DTCC@DTCC

bcc

Subject Fw: DTCC OFAC Confirmation

---- Forwarded by Allen Love Jr./DTCC on 07/31/2009 04:01 PM -----



"Foster, Ryan" <rfoster@sifma.org> 07/31/2009 03:49 PM

To Allen Love Jr./DTCC@DTCC

CC "Betty.Santangelo@srz.com" <Betty.Santangelo@srz.com>, "Neufeld, Michelle L'" <michelle.l.neufeld@bankofamerica.com>, 'Joe.Alexander' <Joe.Alexander@theclearinghouse.org>

Subject DTCC OFAC Confirmation

Allen,

We sincerely appreciate the work that DTCC has done in incorporating the concerns expressed in our comment letter and we commend you and your staff for all of your efforts in leading this initiative. Thank you for the opportunity to comment on the modifications to the language used in the OFAC Confirmation. As both OFAC and the SEC have communicated to you that they still support the OFAC Confirmation, we would like to offer our proposed modifications. Below you will see excerpts form the OFAC Confirmation that show the language that has been modified by the Clearing House and SIFMA.

- 1. Paragraph 2 suggested revision
- As part of its risk-based compliance program, [User name] screens customers, as well asdirect and indirect owners, controlling parties or other third-parties where as applicable based on identified risk factors the [User Name] 's risk assessment, against the most recent version of OFAC's List of Blocked Persons, Specially Designated Nationals, Specially Designated Terrorists, Specially Designated Global Terrorists, Foreign Terrorist Organizations, and Specially Designated Narcotics Traffickers, and against any other lists maintained by OFAC (collectively referred to as the "SDN List").
- 2. Footnote 2 attached to *knows* in paragraph 3 is susceptible to multiple interpretations based on the fact that OFAC does not define the term 'knows'. Our interpretation is that OFAC will make the determination as to the standard and that DTCC will not take action against User independent of OFAC's determination.
- 3. Paragraph 5 suggested revision to reflect the oral conversation on this topic [User name] understands that it must execute an updated Certification of OFAC Compliance at least every two (2) years. DTC will communicate, administer and manage the renewal process.
- 4. Signature line suggested addition to qualify and reflect that the OFAC Officer is signing on behalf of the User.

By:	Title:
Authorized OFAC Officer's Signature	

on behalf of [User name] Name:	Phone:
PRINT	

5. Status of fine – The comment letter suggests that the proposed fine of \$5,000 is not in line with the Harmonization Rules which suggests that the fine for a failure to timely submit this Certification should be \$1,000.

Again, we appreciate the opportunity to provide our comments on the OFAC Confirmation. If you have any questions concerning our modifications, or need additional information, please feel free to contact me.

Ryan D. Foster

Office of the General Counsel

SIFMA

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The Powerful Voice of the Securities Industry and Global Capital Markets http://www.SIFMA.org

Underlined boldface text indicates additions

Struck though boldface text indicates deletions

CONFIRMATION OF AN OFAC PROGRAM

[User's Letterhead]

Date:

The Depository Trust Company, National Securities Clearing Corporation. Fixed Income Clearing Corporation c/o The Depository Trust & Clearing Corporation 55 Water Street, New York, NY 10041

Attention: OFAC Officer

Re: Confirmation of an OFAC Program

I am the OFAC Compliance Officer, Chief Compliance Officer or am otherwise responsible for managing [User name']'s OFAC or sanctions compliance program. This certification is being executed in accordance with applicable rules related to the [User name]'s compliance with sanctions regulations (31 CFR Chapter V and Appendices) administered by the U.S. Department of the Treasury's Office of Foreign Assets Control ("OFAC") and applies to all transactions and business activities (collectively referred to as "Business") conducted through The Depository Trust Company, National Securities Clearing Corporation, and both divisions of the Fixed Income Clearing Corporation (collectively the "Clearing Agencies").

[User name] hereby certifies as follows:

¹ For the purposes of this certification User means: a Participant or Pledgee of DTC; a Member or Limited Member, with the exception of Commission Billing Members, Data Services Only Members, Municipal Comparison Only Members, Third Party Administrator Members and Investment Manager/Agent Member of NSCC; a Member of FICC's Government Securities Division, with the exception of GSD Comparison Only Members; and a Participant or a Limited Purpose Participant of FICC's Mortgage-Backed Securities Division, with the exception of EPN Only Members.

- 1. [User name] is a "United States person" (as defined under applicable OFAC sanctions regulations) that is subject to, and has implemented a risk-based program reasonably designed to comply with, applicable OFAC sanctions regulations.
- 2. As part of its risk-based compliance program, [User name] screens customers and, as well as where applicable based on identified risk factors, direct and indirect owners, controlling parties or other third-parties where applicable based the [User name]'s risk assessment, against the most recent version of OFAC's List of Blocked Persons, Specially Designated Nationals, Specially Designated Terrorists, Specially Designated Global Terrorists, Foreign Terrorist Organizations, Specially Designated Narcotics Traffickers, and against any other lists maintained by OFAC (collectively referred to as the "SDN List").
- 3. Unless otherwise authorized by OFAC, Based on the screening conducted pursuant to [User name]'s risk-based OFAC compliance program, [User name] will not submit has excluded from any Business it introduces to the Clearing Agencies all persons or entities on the SDN List and all persons with whom it is otherwise impermissible for DTCC the Clearing Agencies to engage in transactions under applicable that [User Name] knows to be subject to OFAC sanctions regulations, unless otherwise authorized by OFAC.
- 4. [User name] agrees to provide an updated Certification of OFAC Compliance, if required, due to a merger, acquisition or other corporate change that affects its membership and requires [User name] to notify the Clearing Agencies.
- 5. [User name] understands that it must execute an updated Certification of OFAC Compliance at least every two (2) years.

This Certification of OFAC Compliance applies to any and all accounts for the [User name]'s at the

Clearing Agencies.

By: ______ Title: ______

Authorized OFAC Officer's Signature
on behalf of [User name]

Name: _____ Phone: ______

PRINT

E-Mail Address: _____

² For the purpose of the determining the User's knowledge, the Clearing Agencies will utilize the term as defined by OFAC and will rely on determinations made by OFAC pursuant to OFAC Economic Sanctions Enforcement Guidelines.

Underlined boldface text indicates additions

Fixed Income Clearing Corporation

Government Securities Division Rulebook

Rule 3 – Ongoing Membership Requirements

Section 9 – Compliance with Laws

In connection with their use of the Corporation's services, Members must comply with all applicable laws, including applicable laws relating to securities, taxation and money laundering, as well as sanctions administered and enforced by the Office of Foreign Assets Control ("OFAC").

As part of their compliance with OFAC sanctions regulations, all Members agree not to conduct any transaction or activity through GSD which <u>it knows to</u> violates sanctions administered and enforced by OFAC.

Members subject to the jurisdiction of the U.S., with the exception of GSD Comparison Only Members, are required to periodically confirm that the Member has implemented a risk-based program reasonably designed to comply with applicable OFAC sanctions regulations.

Mortgage-Backed Securities Division Clearing Rules

Article III - Participants

Rule 1. Requirements Applicable to Participants and Limited Purpose Participants

Sec. 7 Participants and Limited Purpose Participants Bound by Rules, Procedures and Applicable Laws.

Subject to the provisions of Rule 12 of Article V, the use of the facilities of the Corporation by a 51 Participant or Limited Purpose Participant shall constitute such Participant's or Limited Purpose Participant's agreement with the Corporation and with all other Participants and Limited Purpose Participants to be bound by the provisions of, and by any action taken or order issued by

the Corporation pursuant to, these Rules and any amendment thereto, and to such Procedures as the Corporation

from time to time may adopt. In addition, in connection with their use of the Corporation's services, a Participant or Limited Purpose Participant must comply with all applicable laws, including applicable laws relating to securities, taxation and money laundering, as well as sanctions administered and enforced by the Office of Foreign Assets Control ("OFAC").

As part of their compliance with OFAC sanctions regulations, all Participants or Limited Purpose Participants agree not to conduct any transaction or activity through MBSD, which <u>it knows to</u> violates sanctions administered and enforced by OFAC.

Participants or Limited Purpose Participants subject to the jurisdiction of the U.S., with the exception of EPN Only Members, are required to periodically confirm that the Participant or Limited Purpose Participant has implemented a risk-based program reasonably designed to comply with applicable OFAC sanctions regulations.